Improving U.S. Voting Systems



# NIST's Role in Election Security ISPAB, December 2019

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# Agenda

- Introduction
- NIST's role
- VVSG basics, structure, process
- VVSG 2.0 development
- VVSG 2.0 cybersecurity requirements
- Interagency collaboration/cybersecurity framework profile
- Questions



# Who am I?

- Computer Scientist / IT Security Engineer
- 5years working in voting at NIST
- NIST Lead for the cybersecurity efforts to develop the standards for the VVSG
  - Co-chair the Cybersecurity Public Working Group
- Volunteer as a poll worker in Baltimore City, MD
- Also focus on mobile device and wearable security
  - For deployment in the general enterprise
  - For specific application to Public Safety/First Responders



# **2016 General Election Attacks**

- Data exfiltration from voter registration systems
- Phishing election officials & voting system vendors
- Doxing of political campaigns
- Attacks on backend, non-tabulation systems

"We assess Moscow will apply lessons learned from its Putin-ordered campaign aimed at the US presidential election to future influence efforts worldwide, including against US allies and their election processes." – Office of the Director of National Intelligence



# An Expanding Threat Model

### **Traditional Attacks**

- Physically proximate
- Accidental events
- Natural disasters
- Events affecting public confidence and trust

### **Recent Attacks**

- Nation-state
- Phishing
- Attacks on supporting election systems
- Misinformation



# NIST's Role in Voting

- Mandated by the Help America Vote Act of 2002
  - Technical Support to the U.S. Election Assistance Commission
- Standards & guidelines development
  - Voluntary Voting System Guidelines (VVSG)
  - Interoperability
- Research & assessment
  - Human factors
  - Cybersecurity
- Testing methodologies
- Test laboratories go through the National Voluntary Laboratory Accreditation Program (NVLAP)
- Best Practices
- Interagency Collaboration/Cybersecurity Framework profile development for Election Infrastructure



## **VVSG BACKGROUND**



## VVSG 2.0 Development





## **NIST-EAC** Public Working Groups

#### **Election Groups**

- Developed election process models that served as the basis for use cases and the core functions
  - Pre-Election (116 members)
  - Election: (98 members)
  - Post-Election: (78 members)

#### **Constituency Groups**

- Conducted gap analyses and developed draft VVSG 2.0 Principles and Guidelines, Requirements
  - U&A (123 members)
  - Cybersecurity (175 members)
  - Interoperability (182 members)
    - Election Modeling (45 members), Cast Vote Records (45 members)
    - Online Voter Registration (54 members), Voting Methods (46 members)
  - Testing (84 members)



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## **New Structure**

For all stakeholders, plain language





# VVSG 2.0: Principles and Guidelines

	Principles	Guidelines
General	15	52
Interoperability	3	10
Human Factors	5	12
Security	7	21
	18	53

- Feedback from NASED, SB, BoA
- Discussed within/between PWGs
- Simplified text, removed duplicates, merged categories



**15** Principles, **52** Guidelines

- Principles: High-level design goals
- Guidelines: Broad system design details for election officials
- Written in plain English
- *Requirements*: Low-level guidance for manufacturers/laboratories
- *Test Methods*: Guidance to ensure necessary breadth/depth when testing voting systems
- Engaged NASED, Standeards Board, Board of Advisors members in discussions and garner feedback
- Presented and adopted at TGDC September 2017 meeting

## VVSG 2.0: Principles & Guidelines

	Principle	Guidelines
1	High Quality Design	3
2	High Quality Implementation	7
3	Transparency	3
4	Interoperability	4
5	Equivalent and Consistent Voter Access	2
6	Voter Privacy	2
7	Marked, Verified, and Cast as Intended	3

	Principle	Guidelines
8	Robust, Safe, Usable, and Accessible	3
9	Auditability	4
10	Ballot Secrecy	2
11	Access Control	5
12	Physical Security	2
13	Data Protection	4
14	System Integrity	4
15	Detection and Monitoring	4

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# **Cybersecurity Requirements**

## Where to find the Security Requirements?

- The security requirements fall under Principles 9 through 15
- A few requirements that cover software security are under Principle 2
- Some areas of overlap with other principles



#### Principle Auditable

10 Ballot Secrecy

9

- 11 Access Control
- 12 Physical Security
- 13 Data Protection
- 14 System Integrity
- 15 Detection and Monitoring

#### Principle

2 High Quality Implementation



# How did we get here?

- Used 2007 VVSG Recommendations and VVSG 1.1 as baselines
- Updated based on feedback from VVSG Cybersecurity PWGs
- Updated based on review of new security innovations:
  - Industry
    - Secure boot and strong process isolation
    - Exploit mitigation technologies (e.g., ASLR, DEP)
    - Stronger network protocols
    - Security frameworks
  - Voting Systems
    - Software Independence
    - Risk Limiting Audits
    - E2E verifiable cryptographic protocols
    - Recognition of usability as a security issue



## Principle 9 – Auditable Overview

# The voting system is auditable and enables evidence-based elections.

- 4 Guidelines
- Focuses on machine support for post-election audits
- Software independence mandatory
- Support for paper-based and end-to-end verifiable system
- Support for risk-limiting audits (RLAs)



## Principle 10 – Ballot Secrecy Overview

# The voting system protects the secrecy of voters' ballot selections.

- 2 Guidelines
- New section that distinguishes ballot secrecy from voter privacy
- Prevents association of a voter identity to ballot selections



### Principle 11 – Access Control Overview

## The voting system authenticates administrators, users, devices, and services before granting access to sensitive functions.

- 5 Guidelines
- Significant updates made to strengthen monitoring of access and ensure critical operations are performed by authorized users
- Require multi-factor authentication for critical operations



## Principle 12 – Physical Security Overview

# The voting system prevents or detects attempts to tamper with voting system hardware.

- 2 Guidelines
- Mostly unchanged
- Exposed physical ports must be essential to voting operations
- Physical port must be able to be logically disabled
- All new connections and disconnections are logged



### Principle 13 – Data Protection Overview

# The voting system protects sensitive data from unauthorized access, modification, or deletion.

- 4 Guidelines
- Protection of election artifacts
- No hardware security requirements (e.g., TPM)
- Require FIPS 140-2 validated cryptographic modules



## Principle 14 – System Integrity Overview

The voting system performs its intended function in an unimpaired manner, free from unauthorized manipulation of the system, whether intentional or accidental.

- 4 Guidelines
- New section of the VVSG to include strategies and techniques to protect the voting system as a whole
- Require risk assessment and supply chain risk management strategy

- Secure configurations and system hardening
- Exploit mitigation (e.g., ASLR, DEP) and free of known vulnerabilities
- Cryptographic boot validation
- Authenticated updates
- Sandboxing and runtime integrity



### Principle 15 – Detection and Monitoring Overview

# The voting system provides mechanisms to detect anomalous or malicious behavior.

- 4 Guidelines
- 23 Requirements
- Moderately updated list of log types
- Firewalls & IDS for networked systems
- Must be updateable
- Digital Signatures / whitelisting for voting systems
- Malware detection focusing on backend PCs
- Does not include DREs, Opscans, or BMDs

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## Election Infrastructure Profile Using the Cybersecurity Framework

- Developing a baseline profile to cover the election infrastructure
- Highlight high priority security expectations
- Point to related informative references
- Allow for self assessment comparison
- Provide an example profile for others to develop their own
- Work with the DHS's Election Infrastructure Sub-sector Working Group that consists of the GCC and SCC

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## **Questions?**